The following question and answer sheet was developed by the State Special Education Section after the passage of Act 182:

**TRANSFER OF RIGHTS FOR AN ADULT STUDENT WITH A DISABILITY ENROLLED IN A PUBLIC SCHOOL**

Questions and Answers

**AGE OF MAJORITY**

What does the phrase “age of majority” or “adult student” mean?

According to Hawaii Revised Statutes (HRS) §577-1, the “age of majority” is when all persons residing in the State, who have attained the age of eighteen years, shall be regarded as of legal age and their period of minority to have ceased. An “adult student” is a student who has reached the age of majority.

What is the significance of a student with a disability reaching the age of majority?

When a student with a disability reaches the age of majority, the educational rights to make decisions accorded to the parent, under Part B of the Individuals with Disabilities Education Improvement Act of 2004 (IDEA) and Chapter 56, currently being revised as Chapter 60, transfer to the adult student, except for a student with a disability who has been determined to be incompetent/lacking decisional capacity under state law.

**ACT 182 – TRANSFER OF RIGHTS**

What is the purpose of Act 182, the Transfer of Rights, of the Hawaii Revised Statutes?

Effective July 1, 2008, the purpose of Act 182 is to provide educational decision making options to an adult student with a disability, enrolled in a public school.

What are the educational decision making options for an adult student mentioned in Act 182?

There are three educational decision making options available to an adult student:

- Appointment of an agent through a (limited) power of attorney for special education (POA SPED) to make educational decisions on behalf of an adult student;
- Appointment of an educational representative for an adult student who lacks decisional making capacity to make educational decisions for him/herself; or
- Appointment of a guardian, established through court, for an adult student who lacks decisional capacity to make educational decisions for him/herself.

*Presumption: An adult student is presumed to have decisional capacity to make educational decisions for him/herself. No documentation is required.*

**DECISIONAL CAPACITY**
What does having “decisional capacity” mean?

Having decisional capacity refers to an adult student being able to understand, reason and act on his/her own behalf. An adult student who has decisional capacity is able to provide informed consent with respect to educational decisions or program.

What does “lack of decisional capacity” mean?

As noted in Act 182, the adult student has an inability to:

- Understand the nature, extent and probable consequences of a proposed educational program or option, on a continuing or consistent basis;
- Make a rational evaluation of the benefits or disadvantages of a proposed educational decisions or programs as compared with the benefits or disadvantages of another proposed educational decisions or programs, on a continuing or consistent basis; or
- Communicate understanding in any meaningful way.

Who determines if an adult student has a lack of decisional capacity to provide informed consent?

The determination that an adult student has a lack of decisional capacity, as noted in Act 182, shall be made by a qualified professional, such as the student’s primary physician, psychologist, psychiatrist or by the Hawaii Department of Health - Developmental Disabilities Division.

Why is it important to know if an adult student has a lack of decisional capacity?

The decisional capacity of the adult student will help determine which of the three transfer of rights option(s) may be appropriate for consideration. Remember, the adult student is presumed to be capable of making his/her own educational decisions unless there is documentation supporting otherwise.

Can an adult student, who has decisional capacity, make educational decisions for him/herself?

Yes, an adult student is presumed to make educational decisions for him/herself. An adult student can also opt to appoint an agent to make educational decisions on his/her behalf by completing a POA SPED.

If an adult student lacks decisional capacity, as determined by a qualified professional, who makes educational decisions on the adult student’s behalf?

An adult acknowledged by the Department of Education (DOE) as an educational representative or a guardian assigned by the court can make educational decisions on the adult student’s behalf.

NOTIFICATION AND DOCUMENTATION

Does the public school notify the student and his/her parent(s) of Act 182 (Adult Special Education Transfer of Rights for Students with Disabilities Upon Reaching the Age of Majority) in Hawaii?
Yes. Beginning at least one year before the student reaches the age of majority, the student and his/her parent(s) are to be informed that the rights under IDEA, 34 CFR §300.520(a)(1)(ii) will transfer to the student on reaching 18 years old. The school is to additionally inform the student and his/her parent(s) that upon the student reaching 18 years old, the adult student has options relating to the transfer of educational rights, in accordance with Act 182. To facilitate this, schools may share this Questions and Answers document with interested individuals.

**Does the public school only invite the adult student to Individualized Education Program (IEP) meetings?**

No. The public school, in accordance with 34 CFR §300.520(a)(1)(i), must provide notice to the parents, which includes parents of an adult student. If the public school has received documentation noting educational decisions will be made by another individual (i.e. POA SPED, educational representative, or court appointed guardian), then the school is to also invite that individual; the individual can make educational decisions on behalf of the adult student.

**Where should transfer of rights documentation be placed?**

All documentation relating to the transfer of rights, such as a copy of a POA SPED, etc. is to be kept in the student’s confidential file and notated in the electronic Comprehensive Student Support System.

**Does a copy of documentation relating to the revocation of a POA SPED have the same effect as the original?**

Yes. A copy of the POA SPED revocation document has the same effect as the original.

**Can the agent or the educational representative have access to student records?**

Yes. The agent or the educational representative has the same rights as the adult student to request, receive, examine, copy and consent to the disclosure of the IEP or any other educational records.

**APPOINTMENT OF AN AGENT – POWER OF ATTORNEY FOR SPECIAL EDUCATION**

**What is a POA SPED?**

A POA SPED is a written document, executed in the State of Hawaii by an adult student, which appoints an agent to make educational decisions on behalf of the adult student.

**Is there a restriction on who the adult student can appoint as an agent in the POA SPED?**

Yes. Unless related to the adult student by blood, marriage or adoption, the (adult) agent cannot be an owner, operator or employee of the public school/institution at which the adult student is receiving special education services.

**What are the duties and responsibilities of an agent?**
The agent shall have the opportunity to participate in meetings with respect to:

- The identification, evaluation, and educational placement of the adult student;
- The provision of free appropriate public education to the adult student; and
- The provision of input in accordance with the adult student’s individual instructions or other wishes, if any, to the extent known.

The agent shall participate in accordance with the determination of the student’s best interest. In determining the student’s best interests, the student’s personal values, to the extent known, shall be taken into consideration.

**Can the POA SPED be revoked by the adult student?**

Yes. The adult student can revoke the appointed agent by submitting written documentation to his/her supervising teacher (i.e. care coordinator, IEP teacher). Educational rights revert back to the adult student. A teacher (i.e. general education teacher, student services coordinator), agent or guardian who is notified of the revocation shall promptly communicate the fact of revocation to the supervising teacher and to any educational institution (i.e. public school) at which the student is receiving special education services.

**Are there any other circumstances when the appointed agent may be revoked?**

Yes. A decree of annulment, divorce, dissolution of marriage, or legal separation shall revoke the previous designation of a spouse as an agent, unless otherwise specified in the POA SPED.

**The school has a POA SPED. At a meeting a POA SPED with a later effective date and different instructions is presented. Which POA SPED is to be followed?**

A POA SPED that conflicts with an earlier dated POA SPED revokes the earlier power of attorney to the extent of the conflict.

**What information is required in the POA SPED?**

The POA SPED is to include the following information to be valid. The POA SPED will **not** be in effect if the required information is missing.

**Statement of Conditions & Acknowledgement**
- Date of execution in the State of Hawaii
- A statement indicating whether the adult student retains the power to make educational decisions while the POA SPED is in effect
- A statement with the method of revocation
- Adult student signature

**Agent Information**
- Printed first and last name of the individual to be the agent
- Relationship to the adult student

**Witness Information or Notary Public Information**

Witness Information
Document is to be either signed by two individuals who witnessed the signing of the POA SPED or receive the adult student’s acknowledgement of the authenticity of the adult student’s signature

Notary Public Information
- Printed name of the notary public, accompanied with a signature and the date signed
- Printed address of the notary public
- Seal from the notary public

Although not stated in Act 182, the following information is needed:

Adult Student Information
- Printed first and last name of the adult student
- Contact information (i.e. address, phone number)

Agent Information
- Contact information (i.e. address, phone number)

What are the differences between a “power of attorney” and a “power of attorney for special education”?

According to HRS §560:5-105, a “power of attorney” may delegate to another person for a period not exceeding one year, any power regarding the care, custody, or property of a minor or ward. This may include educational matters, if specified. A power of attorney is often used to delegate an individual to make decisions for a minor, an individual who has not attained 18 years of age.

In Act 182, the “power of attorney for special education” specifically applies to adult students with a disability who choose to delegate another individual to make educational decisions on the adult student’s behalf; it is valid for the length of time the adult student remains eligible for special education in a public school, unless otherwise specified in the POA SPED or upon revocation by the adult student.

It is important to remember securing a power of attorney is a family matter. For families who do not have an attorney and are in need of assistance, may contact the Legal Aid Society of Hawaii at (808) 536-4302 or the Hawaii State Bar Association at (808) 537-1868.

**APPPOINTMENT OF AN EDUCATIONAL REPRESENTATIVE**

Who appoints the educational representative?

The public school may appoint an educational representative upon receipt of the educational representative information, adult student’s information and a statement from a qualified professional noting the student’s lack of decisional capacity.
By means of Act 182, the law allows for the parent(s) or the adult spouse of an adult student with a disability who lacks capacity, to act as the educational representative on behalf of the adult student. If the parent(s) or adult spouse is not available or able, the public school shall appoint an educational representative from the following: a competent brother or sister, adult aunt or uncle, or grandparent. If these relatives are not willing or able to serve as the adult student’s educational representative, then the public school is to submit a request for a surrogate parent to serve in this capacity.

What are the duties and responsibilities of the educational representative?

The educational representative shall have the opportunity to participate in meetings with respect to:

- The identification, evaluation, and educational placement of the adult student;
- The provision of free appropriate public education to the adult student; and
- The provision of input in accordance with the adult student’s individual instructions or other wishes, if any, to the extent known.

The educational representative shall participate in accordance with the determination of the student’s best interest. In determining the student’s best interests, the student’s personal values, to the extent known, shall be taken into consideration.

What documentation is required to be an educational representative?

While there is no specific form to be completed for an individual to be designated as an educational representative, written documentation by a qualified professional (student’s primary physician, psychologist, psychiatrist or the Hawaii Department of Health – Developmental Disabilities Division) acknowledging the adult student lacks decisional capacity is required.

What information is required to be an educational representative?

The following information is required:

Certification Statement
- Statement of determination that the adult student’s lack of capacity by a qualified professional (student’s primary physician, psychologist, psychiatrist or the Hawaii Department of Health – Developmental Disabilities Division)

Although not stated in Act 182, the following information is needed:

Adult Student Information
- Printed first and last name of the adult student
- Contact information (i.e. address, phone number)

Educational Representative Information
- Printed first and last name of the individual to be educational representative
- Contact information (i.e. address, phone number)
- Relationship to the adult student

What is the length of time an educational representative can represent a student?
The educational representative can represent the adult student for the length of time the adult remains eligible for special education in the DOE except when an adult student has been re-assessed by qualified personnel and found to have regained decisional capacity; for additional information see the next question.

**Does the educational representative continue to represent an adult student if the adult student has regained capacity?**

No. Should an adult student be re-assessed by a qualified professional and found to have regained decisional capacity, the findings of the decision by the qualified professional is to be in writing and entered into the student’s educational record. The adult student, now having decisional capacity, regains his/her educational rights to make educational decisions. No additional documentation is required.

**GUARDIAN**

**What is guardianship?**

Guardianship, according to HRS §560:5-301, is when a person becomes a guardian of an incapacitated person by an appointment by a parent, spouse, or reciprocal beneficiary or upon appointment by the court. The guardianship continues until terminated, without regard to the location of the guardian or ward. The appointment, powers, etc. of the guardian is to be in accordance with HRS §560:5-301 through §560:5-318.

**An adult student who lacks capacity has an educational representative. The courts have now appointed a guardian. Who makes the educational decisions for the adult student?**

Decisions made by a court appointed guardian takes precedence over that of an agent or educational representative, unless a court order states otherwise.
Transfer of Rights for Adult Students with Disabilities upon Reaching the Age of Majority

At least one year before a student with a disability reaches the age of majority (18 years old), the public school is to inform the student and his/her parent(s)/guardian when the student reaches 18 years old, the student has options relating to the transfer of educational rights, in accordance with Act 182 of the Hawaii Revised Statutes.

Has the student reached the age of majority?

- YES
- NO

Transfer of rights information can still be shared with interested individual(s)

The adult student is presumed to be able to make educational decisions for him/herself unless the school receives documentation noting otherwise. Has the school received documentation (i.e. power of attorney for special education (POA SPED), educational representative or guardian) noting educational decisions will be made by another individual other than the adult student?

- NO
- YES

Self Representation
The adult student retains his/her educational rights and makes educational decisions for him/herself. No documentation is required.

Guardianship
Parent(s)/guardian have opted to obtain guardianship through the court. Educational decisions made by a guardian take precedence over decisions of an agent or educational representative.

Power of Attorney
Per Act 182, the adult student may opt to appoint an agent to make educational decisions by obtaining a POA SPED.

Educational Representative
In accordance with Act 182, a parent/adult spouse or relative, may act as the educational representative to make educational decisions for an adult student when supporting documentation is submitted to the school; including a written statement from a qualified licensed professional (i.e. primary physician, psychologist, psychiatrist or the Department of Health – Developmental Disabilities Division) stating the adult student lacks decisional capacity. Should no relative be willing/able, a surrogate parent will be appointed to serve in this capacity.

The school is to acknowledge that:
- The individual stated in the notification of representation (guardianship, POA SPED, educational representative) can make educational decision(s) on behalf of the adult student.
- The authority of the agent or education representative is effective throughout the adult student’s eligibility for special education.
- A copy of the transfer of the student’s rights, revocation of a POA SPED, finding of lack of capacity, or the reconsideration of the appointment of an educational representative has the same effect as the original.

Revocation of an Agent or Educational Representative
- The individual formerly acting on behalf of the student will no longer be able to make educational decisions on the adult student’s behalf or have access to the adult student’s educational records.

Agent:
- The supervising teacher (i.e. care coordinator, individualized education program teacher) receives written documentation from the adult student revoking the designated agent.
- A teacher (i.e. general education teacher, student services coordinator), agent or guardian who is informed of the adult student’s revocation of an agent shall communicate the fact of the revocation to the supervising teacher and to the educational institution (i.e. public school) which the student is receiving special education services.
- A decree of annulment, divorce, dissolution of marriage or legal separation shall revoke a previous designation of a spouse as an agent unless otherwise specified in the POA SPED.
- A POA SPED that conflicts with the prior POA SPED revokes the earlier one to the extent of the conflict.

Educational Representative:
- The school receives written documentation from a qualified professional attesting the adult student has regained decisional capacity and the basis for the decision.